

INTRODUCTORY BOOKLET

The Pakistani Parliamentary Delegation's Legislative Study Tour to INDIA

August 28 - September 04, 2004



Prepared By

Pakistan Institute of Legislative Development And Transparency - PILDAT



As a Part of
Pakistan Legislative Strengthening
Consortium - PLSC



This publication was made possible through support provided by the U.S. Agency for International Development, under the terms of Award No.391-A-00-03-01012-00. The opinions expressed herein are those of the author(s) and do not necessarily reflect the views of the U.S. Agency for International Development.



Published by

Pakistan Institute of Legislative Development And Transparency - PILDAT 5 - A, Zafar Ali Road, Gulberg V, Lahore-54000, Pakistan.

August 2004

CONTENTS

Acknowledgments	03
Introduction	04
Rationale of the Study Tour	05
Profile of the Delegation	07
Mr. Gohar Ayub Khan	09
Senator Muhammad Anwar Bhinder	
Syed Naveed Qamar	
Hafiz Hussain Ahmed	
Mr. M.P Bhandara	
Mr. Kunwar Khalid Yunus	12
Mr. Mujeeb ur Rehman Shami	
Mr. Khan Ahmed Goraya	
Col. (Retd.) Ikramullah Khan	
Mr. Karamat Hussain Niazi	
Mr. Inayat Ullah Lak	15
Professor Dr. Sajjad Naseer	
Ms. Bushra Jafar Malik	
Sardar M. Yusuf Khan	16
Mr. Ahmed Bilal Mehboob	
Ms. Aasiya Riaz	17
Introduction to PILDAT	21
Introduction to PLSC	22
Introduction to USAID	23

Acknowledgments

akistan Institute of Legislative Development and Transparency -PILDAT wishes to acknowledge the invaluable contribution of all its resource persons both in India and Pakistan for the commitment of time and effort they invested in facilitating this study tour. Namely, we would like to thank Member of the Rajya Sabha, Kumari Niramala Deshpande, all the elected and secretariat officials of Lok Sabha, Rajya Sabha, Vidhan Sabha, Punjab, the National Assembly Secretariat, Pakistan, the Punjab Assembly Secretariat, Pakistan, the Indian High Commission in Islamabad and the Pakistani High Commission in New Delhi for their immense cooperation.

We would also like to thank Dr. Mubashir Hassan (Former Finance Minister and Member of the Pak-India People's Forum for Peace and Democracy) and the Ministry for External Affairs, India for their cooperation and assistance.

Finally, PILDAT would like to express its great appreciation for the PILDAT team responsible for coordinating the event. We also wish to acknowledge USAID for supporting the Study Tour.

Introduction

akistan Institute of Legislative Development and Transparency -PILDAT, an independent, not-forprofit research and training institution is committed to strengthening democracy and democratic institutions in Pakistan. PILDAT, as a member of the Pakistan Legislative Strengthening Consortium -PLSC, is conducting a study tour to India for a Pakistani delegation comprised of parliamentarians and other experts. The primary objective of the study tour is to learn about the Rules of Procedure and Conduct of Business of the Indian Parliament. The study tour is supported by United States Agency for International Development - USAID under the Strengthening National and Provincial Legislative Governance Project.

Rationale of the Study Tour

The primary objective of this study tour is to provide Pakistani legislators, intellectuals and PLSC and PILDAT officials the opportunity to interact with Indian legislators and legislative staff and exchange mutually beneficial best practices that can streamline parliamentary efficiency. Pakistan not only shares extensive commonalities with Indian social and cultural norms but also with its' political infrastructure. As both nations exist as post-colonial developing polities that

inherited the British parliamentary system of governance, PILDAT feels that an exchange of ideas and practices will provide valuable learning experiences for Indian and Pakistani legislators.

This study tour comprises a series of meetings with officials of the Lok Sabha, Rajya Sabha, Punjab Vidhan Sabha and Election Commission and roundtable discussions that focus on various aspects of the rules of procedure and parliamentary practices in India and Pakistan. Goals of this study tour are to provide the Pakistani delegation the opportunity to learn more about the parliamentary system in India and its legislative institutions and facilitate interaction of the Pakistani delegation with Indian legislators and legislative staff members in order to exchange ideas and best practices. PILDAT is confident that this initiative will establish the foundation of a relationship between the Indian and Pakistani legislative institutions at a nongovernmental level that will facilitate greater parliamentary involvement in critical issues of mutual interest such as conflict resolution.



Profile of the Delegation



Mr. Gohar Ayub Khan graduated from the Royal Military Academy Sandhurst, UK in 1956. In 2003, he obtained his Bachelors in Business Administration. He served in the Armed Forces of Pakistan until 1962, and later rejoined for a year from 1971 - 1972. He joined the Pakistan Muslim League - PML in 1964 and was elected to the National Assembly of Pakistan in 1965, 1977, 1985, 1990, 1993 and 1997. He served as Senior Vice President PML from 1980 to 1985, Speaker National Assembly from 1990 to 1993, Deputy Leader of the Opposition from 1993 to 1996, Foreign Minister from February 1997 to August 1998, Minister for Water and Power from August 1998 to October 1999, and Secretary General PML from March 2001 to June 2002.





Senator Muhammad Anwar Bhinder (Punjab, PML) Former Speaker, West Pakistan Assembly

Born in Village Aroop, District Gujranwala on April 3, 1929, Senator Bhinder graduated from Islamia College, Gujranwala in 1948. Senator Bhinder was elected as Member of the District Board of Gujranwala from his home constituency. He also served as elected member of the Provincial Assembly of West Pakistan in 1962 and as elected Speaker of the Provincial Assembly of West Pakistan in 1963 and 1965. Senator Bhinder was elected a member of the Pakistan Bar Council in 1974 for 5 years.



Syed Naveed Qamar MNA (Hyderabad-V, Sindh, PPPP)

Syed Naveed Qamar was born in Karachi on September 22, 1955. He completed his B.Sc (Hons) degree in 1976 from Manchester University, U.K followed by an MS degree in Management from Northrop University, U.S.A in 1978 and MBA from California State University, USA in 1979. Syed Naveed Qamar is politically affiliated with PPPP and currently holds the position of Member Central Executive Committee in the party. He was previously elected MPA, Sindh (1988-1990), MNA (1990-1993), MNA (1993-1996) and MNA (1997-1999). He has served as Federal Minister for Finance and Privatisation in 1996, Chairman, Privatisation Commission in 1993, and Provincial Minister Sindh for Information in 1990. He is also a member of the National Assembly Special Committee on Rules of Procedure. Syed Naveed Qamar is married and has three daughters and a son.

Hafiz Hussain Ahmed MNA (Quetta-Chagai-Mastung, Balochistan, MMA)

Mr. Hafiz Hussain Ahmed was born in 1951 in Quetta. He has been elected MNA for his second term as an MMA candidate and is politically affiliated with JUI(F). Earlier, he was elected as MNA for the term of 1988 and served as Deputy Parliamentary Leader of JUI in the National Assembly. Mr. Hafiz Hussain Ahmed is a Hafiz-e-Quran and also received a Dars-e-Nizami degree in 1977. His professional occupation is Tadrees (Teaching). He currently serves as Deputy Parliamentary Leader of MMA in the National Assembly and is also a member of the National Assembly Special Committee on Rules of Procedure. Married with four sons and four daughters, his hobbies include reading.



Mr. Abdul Ghafoor Haidery

MNA (Kalat-cum-Mustang, MMA)

Maulana Abdul Ghafoor Haidery, born on February 15, 1957 in Kalat, has been re-elected as MNA on an MMA seat. He has previously served as Provincial Minister of Balochistan from 1992-1993 and Member of National Assembly in 1993. Maulana Abdul Ghafoor Haidery is the Central Secretary General of JUI (F). An educationist by profession, he completed his M.A in Islamiyat. Maulana Ghafoor Haidery is married with a son and a daughter. His areas of legislative interest include Education Maulana Abdul Ghafoor Haidery is a member of the Standing Committee on Education and Standing Committee of Petroleum and Natural Resources.





Mr. M.P Bhandara MNA (Non-Muslim-IV, PML)

Mr. M.P. Bhandara was born on March 14, 1938 in Karachi. He is politically affiliated with the Pakistan Muslim League - PML. A Graduate in Commerce from University of the Punjab in1956, Mr. M.P. Bhandara served as Advisor to the President of Pakistan from 1982 to 1985, and as a member of the Majlis-e-Shura from 1981 to 1985. He has also served as Member National Assembly from 1985 to 1988. He is also a member of the National Assembly Special Committee on Rules of Procedure.



MNA (Karachi-VIII Sindh, MQM)

Mr. Kunwar Khalid Yunus was born in Sambhal, UP, India on September 30, 1944. He has been elected as MNA for his fourth term and is politically affiliated with MQM. He has previously served as MNA for the terms of 1988-1990, 1990-1992 and 1997-1999. Mr. Kunwar Khalid Yunus graduated from the University of Sindh, followed by a B.Sc. degree from Minnesota State University, U.S.A in 1976. Married and father of a daughter, he has travelled to North America, Europe, Saudi Arabia, South Asia, and South East Asia. His hobbies include reading.





Ms. Sherry Rehman MNA (Women Sindh, PPPP)

Born in Karachi on December 21 1960, Ms. Sherry Rehman was elected to the National Assembly on a PPPP seat. She currently serves as a member of the Central Policy Planning Group and Foreign Relations Committee of PPPP. A journalist by profession, Ms. Sherry Rehman graduated with B.A. Hons. Degree from Smith College, U.S.A, in 1985. She has been Managing Editor of Herald magazine and a founder member of the Human Rights Commission of Pakistan. In March 2002 she was awarded the Overseas Award for Excellence in Journalism by the British House of Lords. Ms. Sherry Rehman includes South Asian Art and Textiles among her interests.



Mr. Mujeeb ur Rehman Shami
Former President Council of Pakistan Newspaper Editors - CPNE
Former President South Asia Free Media Association - SAFMA

Mr. Mujeeb-ur-Rehman Shami is a renowned columnist and media person. Editor of an Urdu daily, Pakistan, he has served as the elected chairman of the Council of Pakistan Newspaper Editors -CPNE. Mr. Shami is a prominent thinker and political analyst in Pakistan

Mr. Khan Ahmed Goraya

Former Secretary General, National Assembly of Pakistan and Former Secretary Election Commission of Pakistan

Mr. Khan Ahmad Goraya completed an M.Sc. degree in Defence and Strategic Studies from Quaid-e-Azam University, Islamabad in 1987, after graduating with a law degree from University Law College, Lahore in 1962. During his career, Mr. Khan Ahmad Goraya has served as Chief Executive of the National Trust for Population Welfare - NATPOW until March, 2003, Member of the National Reconstruction Bureau in 2001, Secretary General, National Assembly from 1990-2000, and Secretary, Election Commission of Pakistan from 1996-97. He served as Regional Secretary, Asia Region of Commonwealth Parliamentary Association (CPA) and has attended several Inter-Parliamentary Union (IPU) Conferences. Mr. Khan Ahmad Goraya also practiced as an advocate of the High Court from 1962-65.



Col. (Retd.) M. Ikramullah Khan

Journalist/Columnist

Col. (Retd.) M. Ikramullah Khan was born on April 1, 1926 in Peshawar (NWFP). After completing a Civil M.A in History from Government College, Punjab University in 1944, he graduated from Command and Staff College in Quetta in 1956, Fort Benning Atlanta, Georgia in 1959-60 and Army War College in Quetta in 1965. Col. (Retd.) Ikramullah was commissioned by the British Indian Army and in 1944 and retired from the Pakistan Army in 1972. His civil professional experience includes holding office as Press Secretary with Prime Ministers' Moeen Qureishi and Benazir Bhutto from 1993-94, Director General Press Information Department from 1994-96 and President, Pakistan National Forum from 1997 to date. Currently, Col. Ikramullah is a regular columnist in *The Nation* under the title of "Profiles in Politics" and daily *Nawa-i-Waqt* under the title of "Qindeel".





Mr. Karamat Hussain Niazi Additional Secretary (Legislation), National Assembly of Pakistan

Born on April 25, 1946 in Bhakkar, Punjab, Mr. Niazi currently holds office as Additional Secretary of the National Assembly Secretariat in Islamabad. After completing an LL.B degree in 1968 from Law College, Punjab University in Lahore, he qualified the PSC (JB) competitive examination and was appointed as Civil Judge in Lyallpur, Faisalabad. Mr. Niazi was promoted to Senior Civil Judge in April 1985 and to District and Session Judge in April 1992 in Multan. He served in the National Assembly Secretariat from 1992 to 1995 as Deputy Secretary Legislation on Deputation followed by service as Deputy Secretary in the Senate from 1995-1998. Mr. Niazi was appointed Judicial Member of the Income Tax Appellate Tribunal on the recommendation of the Federal Public Service Commission and remained there from September 1998 to March 2003.



Mr. Inayat Ullah Lak
Director Research and Publications,
Punjab Assembly

Born on January 1, 1963 in Sargodha, Punjab, Mr, Inayat Ullah Lak currently holds office as Director Research and Publications at the Provincial Assembly of the Punjab. He completed an M.A degree in Library Sciences in 1986 from Punjab University followed by an M.A in History in 1988 and an LL.B degree in 1993.

Professor Dr. Sajjad NaseerFormer Faculty Member, Political Science Department, University of the Punjab

Professor Dr. Sajjad Naseer was born on May 25, 1944 in Lahore. Dr. Naseer completed a B.A Hons from Punjab University in 1965, followed by an M.A in 1972 and a Ph.D degree in 1973 from University of Massachusetts. Dr. Naseer has served as Chairman at the Department of Political Science, University of the Punjab from 1995 to 1999. He also served as a Principal for Population Welfare Training Institute of Public Administration (1980-1982). Besides teaching in Pakistan, Dr. Naseer has also served as visiting lecturer at the Instituto Universiario Orientale Napoli (2001), Catholic University (Rome) and La Spanzie University, Rome (1999). He has to his name fellowships from Foreign Universities as well as a vast consultancy experience at the UNDP.





Ms. Malik's professional experience in the development sector has spanned over 13-14 years covering a diverse range of fields including rural development, gender roles, integrated programmes in planning, environment, refugee assistance, public relations, advertising and governance. Her career in the social sector has involved working with organizations such as Aurat Foundation, IUCN - The World Conservation Union, Action Aid and Devolution Trust for Community Empowerment. Ms. Malik has also spent about 3 $\frac{1}{2}$ years in Uganda working with the office of United Nations High Commissioner for Refugees as a Public Information and Liaisons Officer. Ms. Malik joined World Vision in June 2004 and currently holds office as Governance Operations Manager.





Sardar M. Yusuf Khan Chairman, PILDAT

Sardar M. Yusuf Khan is Advisor Corporate Affairs, Hub Power Company, Ltd., Islamabad, Pakistan; and Regional Director / Resident Representative of Xenel Group of Companies, Saudi Arabia. He is Honorary Chairman of the Overseas Pakistanis Education Network - OPEN, and Honorary Member of the Advisory Council of the National Commission for Human Development, Government of Pakistan. He is the current Honorary Chairman of PILDAT.



Mr. Ahmed Bilal Mehboob Executive Director, PILDAT

Mr. Ahmed Bilal Mehboob is the founder and currently the Executive Director at PILDAT. Mr. Mehboob possesses extensive experience of management of professional organisations in the public sphere. He is a Civil Engineer by training and did his B.Sc. Civil Engineering in 1972 from University of Engineering and Technology, Lahore

Ms. Aasiya Riaz Joint Director, PILDAT

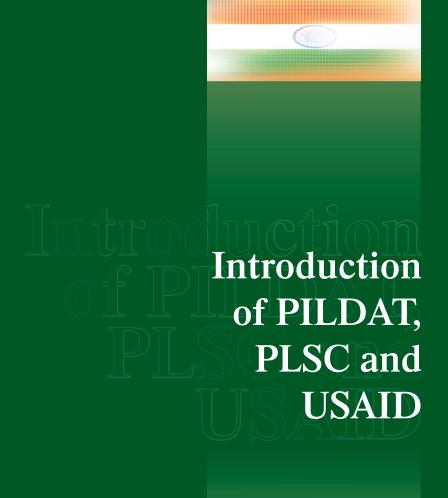
Ms. Aasiya Riaz is Joint Director at PILDAT and holds an MSc. degree in Media and Communications from the London School of Economics and Political Science, UK. Ms. Aasiya Riaz specialises in political communication and is also involved in research on the emerging discipline of E-Democracy. She has extensive experience in managing international publications and has also worked as editorial writer in the mainstream English-language newspapers in the country.





Ms. Saima Ali is Senior Projects Manager at PILDAT. She holds an MSc in Development Economics from School of Oriental and African Studies, University of London, and a B.A in Economics from University of Rochester, USA. She has gained extensive experience of working both within and outside Pakistan, on various projects and programmes relating to development.





Introduction of PILDAT

Pildat is an independent, not-for-profit and non-partisan organization committed to strengthening democracy and democratic institutions in Pakistan. PILDAT has been actively engaged with building the capabilities of elected legislators towards a better discharge of their functions of legislation, representation and oversight. PILDAT regularly holds training workshops, briefing sessions and short courses for

national and provincial legislators of Pakistan on crucial policy and technical issues, while it prepares concise briefing papers, case studies and reports on such issues as a learning tool for Pakistani parliamentarians. In addition, PILDAT facilitates intensive study tours and courses for parliamentarians to learn from International best practices.

The PILDAT State of Democracy Report carries an in-depth, concise and objective quarterly and annual review of democratic development of Pakistan for the local and international audience. PILDAT facilitates the formation of issue-based caucuses across parties in the legislature. PILDAT also sensitizes the civil society organizations to lobby effectively with legislators on policy-related issues while the e-democracy programme of PILDAT looks at ways and means to build a better network between the public and parliamentarians on the issues of policy legislation.

Introduction of PLSC

he Pakistan Legislative Strengthening Consortium consists of World Vision, IFES -International Foundation for Election Systems, PILDAT - Pakistan Institute of Legislative Development and Transparency, The Researchers, IRDO - Integrated Rural Development Organisation, AWARD-All Women Association for Rural Development and CCHD - Citizens Commission for Human Development. The consortium has been entrusted with the execution of the 3year project of strengthening national and provincial legislative governance in Pakistan. The objectives of the project are to: (1) Equip legislative stakeholders with the know how and tools to better perform their representative, legislative and oversight functions through training and technical advising; (2) Empower civil society to perform public advocacy and watchdog functions; and the (3) More effectively utilise research and the media to inform participatory decision-making and legislative oversight.

Introduction of USAID

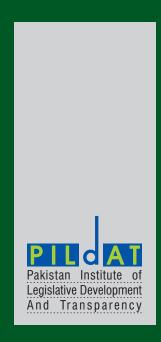
he U.S. Agency for International Development - USAID carries out foreign assistance programs that support key U.S. foreign policy interests, including sustained economic and social progress. USAID opened its field mission in Pakistan in 2002, and its work is focused on strengthening Pakistan's capacity to combat terrorism and implementing programmes to encourage

just governance, investment in people and economic freedom. To improve governance, USAID has focused on helping civil society inculcate more effective and responsive local governance; political institutions increase the responsiveness of elected officials and the media to become a more fact-based and issue-oriented source of public information on political, economic and social issues. In light of these goals, USAID's programs include providing training on basic legislative procedures and processes, drafting of laws and issue-based legislative agenda building through various initiatives. One such initiative is The Strengthening National and Provincial Legislative Governance Project, the US Government is providing \$14 million in grant funds to help national and provincial legislators work with Pakistani citizens to solve social and economic challenges.



Legislative Study Tour to INDIA

is supported by
United States Agency for International Development - USAID



5-A, Zafar Ali Road, Gulberg -V, Lahore 54000 Ph: (+92-42) 111 123 345 Fax: (+92-42) 575 1551 E-mail: info@pildat.org URL: www.pildat.org